

Office of the Governor

EXECUTIVE ORDER NO. 02-A

Series of 2022

AN ORDER STIPULATING THE PRE-EMPTIVE AND FORCED EVACUATION PROTOCOL IN THE PROVINCE ISABELA AND ITS IMPLEMENTATION BEFORE OR DURING DISASTER AND EMERGENCY SITUATIONS AND DANGER OF LOSS OF LIVES IS IMMINENT

WHEREAS, it is the policy of the State to uphold the people's constitutional right to life and property by addressing the root causes of vulnerabilities to disasters, strengthening the country's institutional capacity for disaster risk reduction and management (DRRM), and building the resilience of local communities to disasters, including climate change impacts;

WHEREAS, Section 16 of the Local Government Code of 1991, Local Government Units are authorized under the General Welfare Clause, "to exercise the powers necessary, appropriate, or incidental for its efficient and effective governance and those which are essential to the promotion of the general welfare" of their inhabitants;

WHEREAS, it is the duty of the Provincial Government of Isabela, as provided for in Republic Act 7160 or the Local Government Code, to carry out emergency measures as may be necessary during and in the aftermath of disasters and calamities;

WHEREAS, various Executive Orders were issued by then Governor Faustino G. Dy III, establishing pre-emptive and forced evacuation procedures during disasters and calamities particularly in low-lying and riverbank zones, landslide prone, and other risk areas in the province;

WHEREAS, in order to safeguard, preserve and protect lives of Isabeleños and in adherence to the Provincial Government of Isabela's mandate to "zero casualty" during disasters and calamities, it is imperative to establish and implement a pre-emptive and force evacuation protocol to avert and prevent fatalities;

NOW THEREFORE, I, RODOLFO T. ALBANO III, Governor of Isabela, by virtue of the powers vested in me by law, do hereby order the following:

Section 1. POLICY. It is the declared policy of the Provincial Government of Isabela to protect the lives of its residents at all times and whenever possible mitigate the effects of manmade and natural disasters within the province's area of responsibility, thus, the pre-emptive and forced evacuation protocol in the province of Isabela and its implementation before or during disaster and emergency situations and danger of loss of lives is imminent is hereby stipulated.

Section 2. GUIDELINES ON PRE-EMPTIVE EVACUATION.

- 2.1 The Governor being the Chairman of the Provincial Disaster Risk Reduction and Management Council (PDRRMC) shall approve the implementation of preemptive evacuation or forced evacuation upon the recommendation of the PDRRMC (R.A. 10121 Section 11 (b) 3.)
- 2.2 That on the onset of the rainy and typhoon season as declared by PAGASA all trainings, orientation, activities and information dissemination shall be intensified and made on a regular basis particularly in coastal municipalities and areas that are vulnerable to flooding, landslides and other natural calamities;



- 2.3 That in the event of incessant and torrential rains brought about by either a typhoon or prevailing monsoon weather that will certainly affect the spilling level of Magat Dam, communities residing along Cagayan River banks and other river systems traversing/crisscrossing the province and other areas that are historically prone to flooding and landslides shall undergo mandatory evacuation;
- 2.4 When Public Storm Warning Signal (PSWS) No. 1 is raised by PAGASA in the province, preemptive evacuation shall take effect on low-lying areas and zones that are prone to landslide;
- 2.5 If possible, order for the preemptive evacuation must be thoroughly evaluated after consultation with different government agencies, especially during rainy seasons. The order for pre-emptive evacuation shall be announced to the vulnerable or marginalized groups in the area who will be affected at least three (3) hours before the commencement of the pre-emptive evacuation operation to give the affected individuals or groups to prepare their necessary needs or belongings.
- 2.6 Vulnerable or marginalized groups in the identified danger-zones or areas that are prone to hazards shall be evacuated to designated safe evacuation centers.
- 2.7 Assistance from the private sector such as private schools, houses, and the public transportation system, shall be secured if the situation warrants. Particularly, temporary use of their sport facilities or auditorium may be requested if the need arises and if the shortage of evacuation site occurs.
- 2.8 Enlist the assistance of the PDRRMC, Philippine National Police (PNP), Bureau of Fire Protection (BFP), Armed Forces of the Philippines (AFP) and all available Rescue Teams in preparation and enforcement of pre-emptive evacuation before and during the disaster or calamity situations. The Provincial Social Welfare and Development Office (PSWDO) shall provide a list of the designated evacuation centers.
- 2.9 The Provincial Government of Isabela may mobilize provincial government employees and other volunteers such as but not limited to BRO Scholars, REACT Philippines Radio Group etc., when the situations may warrant, individuals or organized volunteers to augment their respective personnel and logistical requirements in the delivery of disaster risk reduction programs and activities.
- 2.10 Strict enforcement of the preemptive measure shall be done in the area/s affected or about to be affected by the man-made or natural disaster. The Local Chief Executive or any of the LGU officials who are more oriented in the affected or target area, as much as possible, shall be responsible, in carrying out the evacuation and may seek the assistance of the provincial government when so needed. The response team shall make sure that no person has been left unaccounted for in the area or allowed to return in the affected area without an order issued to this effect.
- 2.11 Once the preemptive evacuation has commenced, order of priorities shall be given the following:
 - the sick and elderly people;
 - Person with Disability;
 - pregnant women and children, especially the orphan and unaccompanied children;
 - indigenous peoples
- 2.12 Camp management teams shall be on standby in the designated evacuation centers/sites to monitor and provide services and necessary materials such as foods and medicines to the evacuees. Medical personnel shall also be on standby at the evacuation sites to provide medical assistance, as well as the response team and other persons that needs immediate medical attention. The Provincial Social Welfare and Development Office shall identify and designate the evacuation centers with the help of their component LGU counterparts, giving priority to the vulnerable sectors of the province, in the aftermath of the calamity and/or man-made or Natural Disaster, the PGI shall extend any assistance that it can provide to victims for their rapid recovery.

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SECTION 3. GUIDELINES IN IMPLEMENTING FORCED EVACUATION.

- 3.1 Forced evacuation shall be carried out in a manner that is humane, respectful of the dignity of persons without discrimination and with conscious attention to the needs of vulnerable sectors such as women, pregnant women, children, elderly and persons with disabilities.
- 3.2 That when PSWS number 2 is declared by PAGASA, forced evacuation is to be carried out on areas that are in danger of being flooded and affected by soil erosion;
- 3.3 That on the event PSWS number is raised to 3, 4 and 5, all emergency measures shall take effect regardless of the existing situation in the anticipation of the impending disaster. Forced Evacuation procedure will be resorted to in cases where the forecasted impact of disaster is within less than 4 hours or in any disaster incidents that have already occurred.
- 3.4 Personnel and Volunteers carrying out the forced evacuation shall make sure that all measures are taken to inform the evacuees, in a manner and language that they can understand, of the need for the evacuation, the lack of other alternative for their evacuation.
- 3.5 Personnel and volunteers carrying out the forced evacuation shall comply with other rules being promulgated by the Commission on Human Rights (CHR) for the protection of human rights of all persons is hereby adopted.

SECTION 4. SUPPLEMENTAL GUIDELINES. The PDRRMC shall augment this protocol to enhance its effectivity and applicability particularly in areas where armed conflict/hostilities or any critical incident that will require the implementation of special tasks by one or more of the urgent services of the Philippine government i.e. presence of lawless elements in a community causing significant impacts on social, economic, security and political structure in the affected areas. Established guidelines and protocols for pre-emptive and forced evacuation as specified by the PDRRMC are herein adopted as an integral part hereof.

SECTION 5. REFUSAL TO ADHERE TO THE PRE-EMPTIVE AND FORCED EVACUATION BEING CARRIED OUT AND RETURNING TO THEIR DOMICILE WITHOUT CLEARANCE OR ORDER TO DO SO.

- 5.1 In any circumstances and events that a local residents refuse to leave their house/domicile or after evacuation had returned to their home or affected areas without an order or clearance issued to this effect, the Provincial Government of Isabela or the concerned component LGU and the mobilized units of the PNP, Army, BFP and Philippine Air Force (PAF) may employ the use of necessary and reasonable force that is commensurate under the circumstances, without discrimination and with conscious attention to the needs of vulnerable sectors such as children, women, elderly, person with disabilities, with the end view that lives are safely secured.
- 5.2 Residents shall only be allowed to return or go back to their homes upon the order of the Governor through recommendation by the Isabela PDRRMC in consultation with different government agencies concerned and field personnel, after it has been determined that the danger no longer exist therein.

SECTION 6. ENLISTMENT OF ASSISTANCE OF OTHER GOVERNMENT AGENCIES.

- 6.1 In declaring the implementation/enforcement of forced evacuation, the members of the Philippine National Police (PNP), Armed Forces of the Philippines (AFP), Bureau of Fire Protection (BFP), and Department of Social Welfare and Development (DSWD), assigned within the affected locality or province shall be enlisted by the Governor.
 - All emergency measures adopted shall be a coordinative and collaborative effort between the Provincial Government of Isabela and other government line agencies;





- 6.2 The Philippine National Police-Isabela Police Provincial Office (PNP-IPPO) and Bureau of Fire Protection (BFP)- Isabela, 5th Infantry Division- Philippine Army and Philippine Air Force Tactical Operations Group 2, as member of the Evacuation Response Team, shall maximize their resources in assisting the members of Isabela Provincial Disaster Risk Reduction and Management Council, LGU officials, rescue teams and community disaster volunteers during the implementation of pre-emptive and forced evacuation, with the end view of maintaining order and safety of the local residents throughout the process of evacuation operation.
- 6.3 They shall also take appropriate measures in safeguarding the belongings left behind and brought along by the evacuated residents of the affected areas.

SECTION 7. MOBILIZATION AND TRANSPORTATION

- 7.1 Safe and workable space, barangay halls and outpost or any safe zone shall be designated as the pick- up point of the evacuation transports in areas far from a designated evacuation center. PDRRMO shall take the lead in preparing for, responding to, and recovering from the effects of any disaster based on the criteria provided under Rule 11, Section 1 of the Implementing Rules and Regulations of Republic Act 10121.
- 7.2 Transport Team vehicles used in transporting affected residents to and from the designated evacuation sites or centers shall have the necessary banners or signs/logos for immediate identification.

SECTION 8. COORDINATION.

- 8.1 All emergency measures adopted shall be coordinated and a collaborative effort between the concerned Officials of the Provincial Government particularly the PDRRMC, the component LGUs, the PNP, the BFP, the AFP, the PAF and all agencies of the government concern.
- 8.2 The PDRRM Council and Office shall take the lead in preparing for, responding to, and recovering from the effects of any disaster, based on the criteria provided in Rule 11, Section 1 of R.A. 10121 Implementing Rules and Regulations (IRR).
- 8.3 The Evacuation Sector Guidelines and flow of operation stated in the Contingency Plans for Floods, Typhoons, Earthquake and other calamities shall be followed.
- **SECTION 9. ADMINISTRATIVE SANCTIONS.** Non-Compliance with this Order of any individual/ private person or public official shall be dealt with administrative sanctions as may be imposed by existing laws, rules and regulations;
- **SECTION 10. REPEALING CLAUSE.** All orders and issuances inconsistent with the provisions of this order are hereby repealed or modified accordingly.
- **SECTION 11. SEPARABILITY CLAUSE.** In the event that any section, paragraph, sentence, clause, or word of this order is declared invalid for any reason, other provisions thereof shall not be affected thereby.
- SECTION 12. EFFECTIVITY. This order shall take effect immediately and let copies hereof be provided to all concerned for their information, reference, and guidance.

Done in the City of Ilagan, Isabela, 17th day of February 2022.





